

MBTA DISTRICT SCENARIOS

Public Meeting #3 March 28, 2024









Housing Needham (HONE) Launches

Community Meeting #1

Community Meeting #2 Community
Meeting
#3

State Review of Proposed Zoning Planning Board Finalizes Zoning Article

Town Meeting Votes

Final State Review

Sept. 7, 2023

Nov. 9, 2023

Jan. 18, 2024 March 28, 2024

May - Aug 2024 Aug – Sept 2024 October 2024

December 2024



# Content

**HONE Draft Scenarios** 

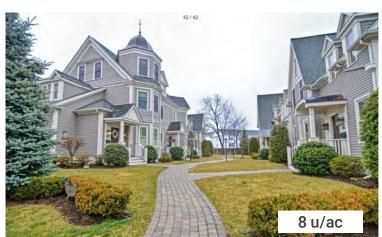
**Propensity for Change Models** 

Fiscal Impact Results

Affordability



1110 Great Plain Avenue



90-98 Dedham Avenue



401-405 Hunnewell Street



The Highlands



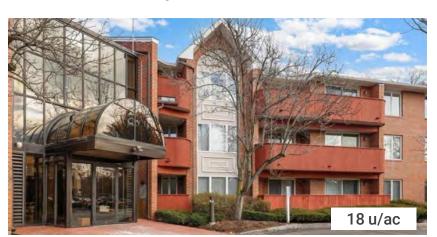
**Denmark Lane** 



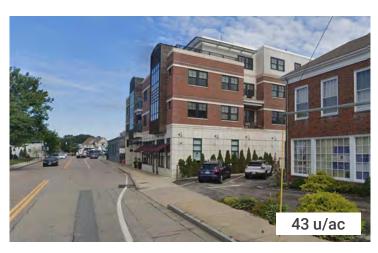
25 High Street



**Stephen Palmer** 



**Rosemary Ridge** 



50 Dedham Avenue



**Charles River Landing** 



100 West Street



**Rosemary Lake** 







**Townhomes** 

3-4 story multifamily

Live-work townhomes



3-story multifamily



3-story multifamily

## Other Examples of Mixed-Use Multifamily Housing



2-3 story MXU multifamily



3-story MXU multifamily



2-3 story MXU multifamily



3½-story MXU multifamily



3-story MXU multifamily



3-story MXU multifamily









# **HONE Draft Scenarios**

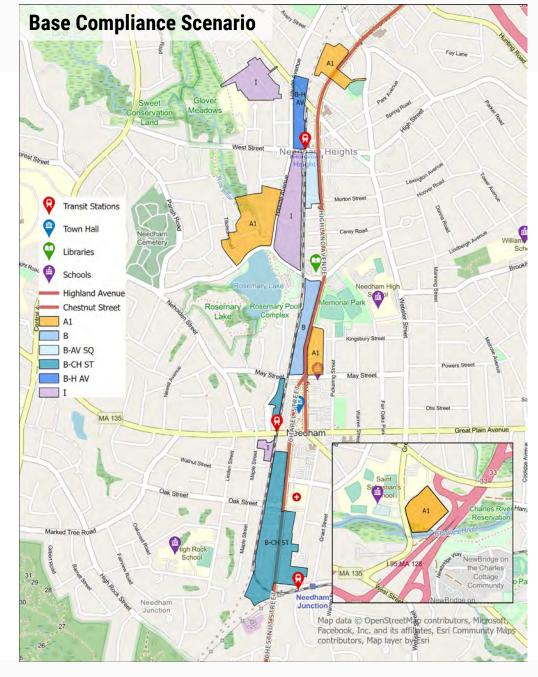
### Introduction to the Draft Scenarios

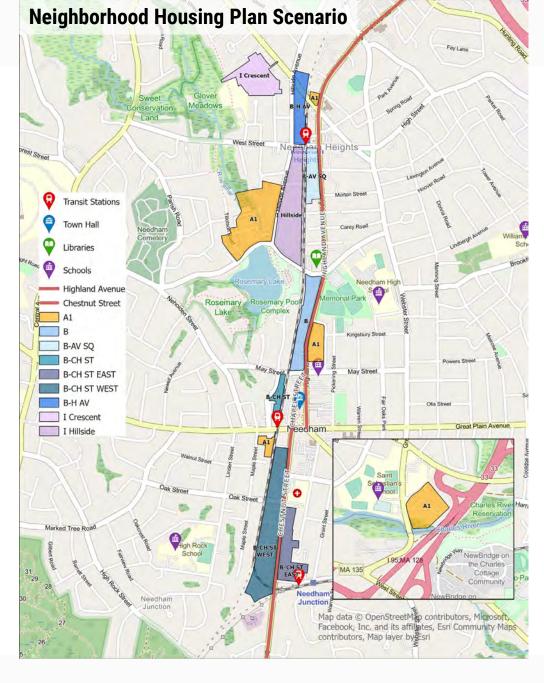
After months of work, HONE is putting forth two draft scenarios for the community's consideration:

- 1. Base Compliance Plan A scenario that adheres very closely to the zoning boundaries and dimensional standards in Needham's current Zoning Bylaw. This scenario is intended to meet the minimum compliance requirements of the MBTA Communities Act.
- 2. Neighborhood Housing Plan A scenario that increases dimensional standards and the number of units that can be built on a parcel of land as a way to encourage housing production and respond to the goals in Needham's Housing Plan. This scenario is intended to meet and exceed the minimum compliance requirements of the MBTA Communities Act.

#### Needham's Minimum MBTA Communities Requirements:

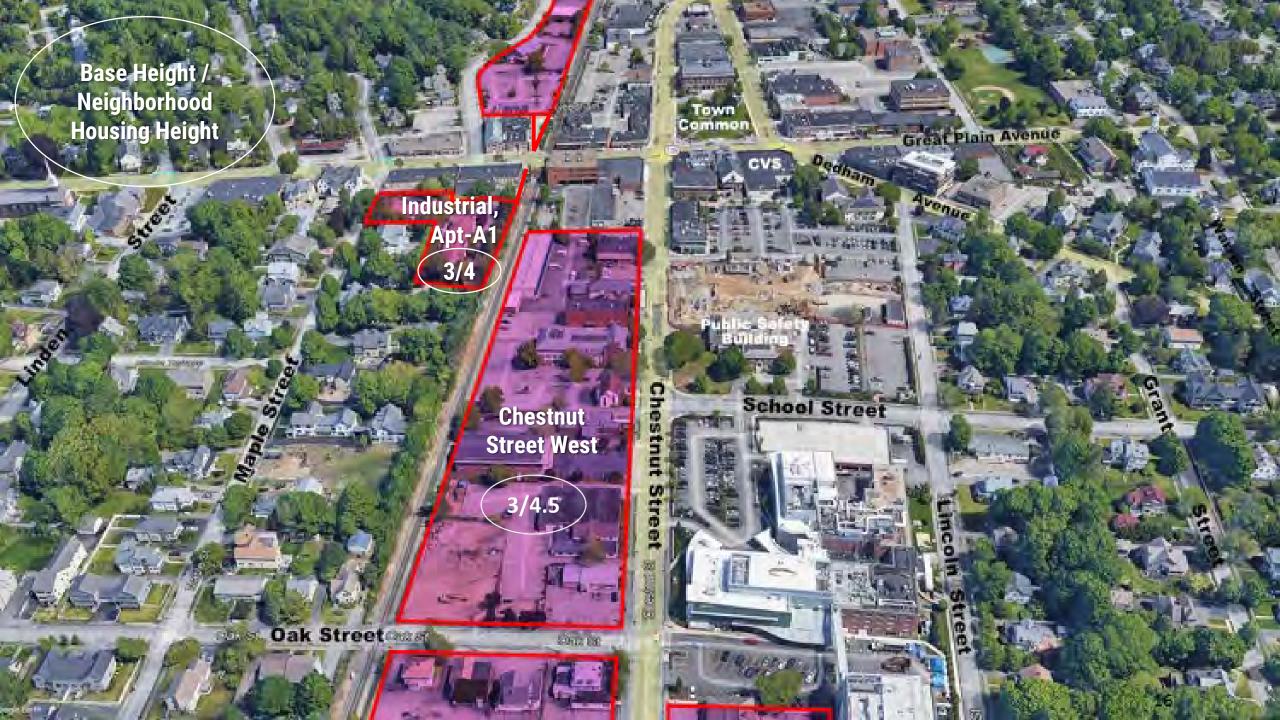
- Acreage: 50 Acres
- Unit Capacity: 1,784 Units (capacity is measured by zoning, not by actual units built nor by existing multifamily units)
- Percent in Transit Areas: 90%
- Density: 15 Dwelling Units per Acre



















## **Comparison of Scenarios**

It is important to recognize these districts already have housing in them and zoning that regulates what can be built there today:

	Scenario Name			
Zoning District	Existing Units	Existing Zoning Unit Capacity	Existing Zoning with Overlay Special Permit Unit Capacity	
Apartment A1	588	526	526	
Business	4	N/A	N/A	
Avery Square Business	72	77	77	
Chestnut Street	46	370	987 <sup>1</sup>	
Hillside Ave Business	44	46	46	
Industrial	21	N/A	N/A	
TOTAL UNITS	775	1,019	1,636	

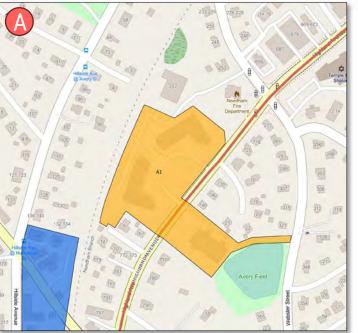
<sup>&</sup>lt;sup>1</sup> Number represents capacity of Chestnut Street utilizing the overlay district.

## **Comparison of Scenarios**

#### How do the HONE Draft Scenarios compare?

Scenario Name: Unit Capacity					
Zoning District	Existing Units	Existing Zoning Unit Capacity	Existing Zoning with Overlay Special Permit Unit Capacity	Base Compliance Plan Unit Capacity	Neighborhood Housing Plan Unit Capacity
Apartment A1	588	526	526	526	877
Business	4	N/A	N/A	210	305
Avery Square Business	72	77	77	187	187
Chestnut St. East			987	370	412
Chestnut St. West	46	370			912
Chestnut St./Garden St.					75
Hillside Ave Business	44	46	46	80	62
Industrial - Crescent	- 21	N/A	N/A	495	184
Industrial – Hillside	Z I	Z I IN/ A			325
TOTAL UNITS	775	1,019	1,636	1,868	3,339

#### Scenario Comparison – Apartment A1 Subdistricts – Base Compliance





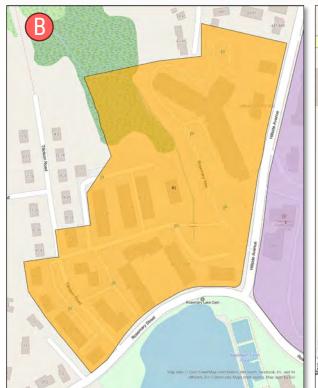




- Avery School/Hamilton Highlands
- The Highlands, NPS, St. Joseph (Highland Ave/May St.)
- Rosemary Ridge, Petrini Apts. (Rosemary St./Hillside Ave)
- Charles Court Condos

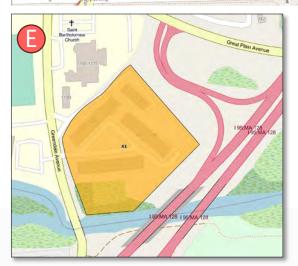
Zoning Standards	Existing Zoning	Base Compliance
Minimum Lot Size	20,000 SF	20,000 SF
Height (Stories)	3	3
Floor Area Ratio (FAR)	0.50	0.50
Max Lot Coverage	N/A	N/A
Max Dwelling Units per Acre	18	18
Parking per Unit	1.5	1.0









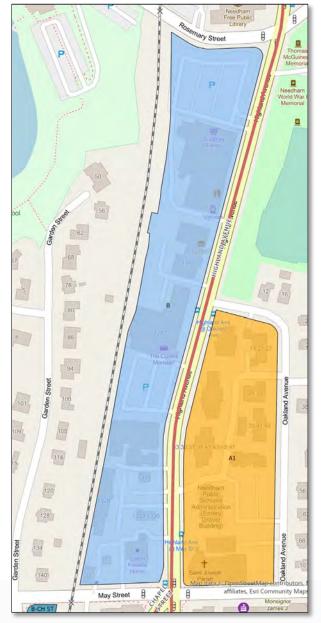


Zoning Standards	Existing Zoning	Base Compliance	Housing Plan
Minimum Lot Size	20,000 SF	20,000 SF	20,000 SF
Height (Stories)	3	3	4
Floor Area Ratio (FAR)	0.50	0.50	1.0
Max Lot Coverage	N/A	N/A	N/A
Max Dwelling Units per Acre	18	18	36
Parking per Unit	1.5	1.0	1.0

- The Highlands, NPS (Highland Ave/May St.)
- Rosemary Ridge, Petrini Apts. (Rosemary St./Hillside Ave)
- Denmark Lane (Great Plain Ave/Maple St.)
- Hunnewell St & Highland Ave
- Charles Court Condos

### Scenario Comparison – Business Subdistricts

#### **Base Compliance**



#### Neighborhood Housing Plan



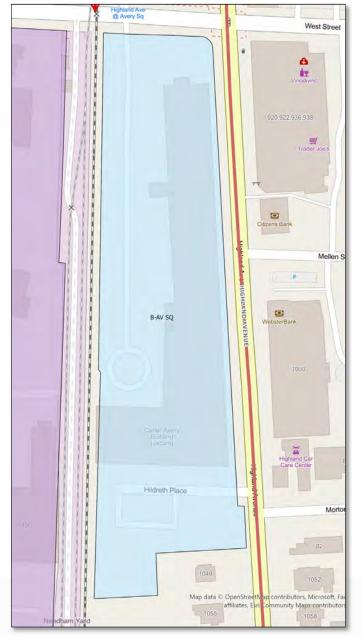
Zoning Standards	Existing Zoning	Base Compliance	Housing Plan
Minimum Lot Size	10,000 SF	10,000 SF	10,000 SF
Height (Stories)	3	3	4
Floor Area Ratio (FAR)	N/A	N/A	2.0
Max Lot Coverage	25%	25%	N/A
Max Dwelling Units per Acre	N/A	N/A	N/A
Parking per Unit	1.5	1.0	1.0

Under existing zoning, housing is not allowed in this district.

Under the Neighborhood Housing Plan Scenario: HONE is also proposing to allow 4.5 stories as-of-right if the building includes first floor commercial.

### Scenario Comparison – Avery Square Subdistricts

#### **Base Compliance**



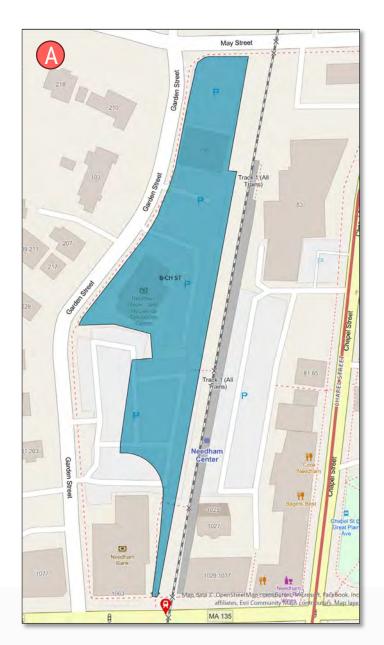
#### Neighborhood Housing Plan



Zoning Standards	Existing Zoning	Base Compliance	Housing Plan
Minimum Lot Size	10,000 SF	10,000 SF	10,000 SF
Height (Stories)	41	3	3
Floor Area Ratio (FAR)	0.70	1.0	1.0
Max Lot Coverage	N/A	N/A	N/A
Max Dwelling Units per Acre	18	N/A	N/A
Parking per Unit	1.5	1.0	1.0

Under the Base and Neighborhood Housing Plan Scenarios: HONE is also proposing to allow 4 stories and an FAR of 1.4 by Special Permit and it would only apply to the 100 West parcel.

<sup>1</sup> Under existing zoning 4th story limited to 35% of total roof area.



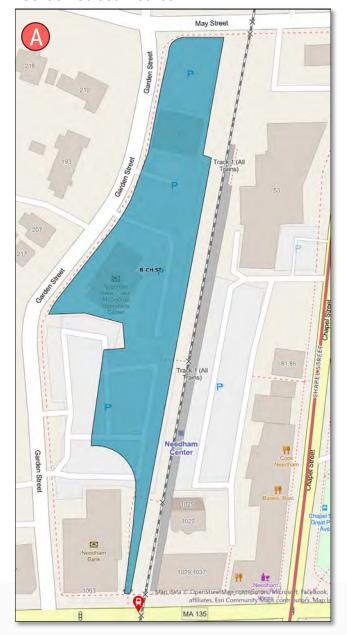


- A Garden Street District between May St. and Great Plain Ave
- B Chestnut St. from just south of Great Plain Ave to Junction St.

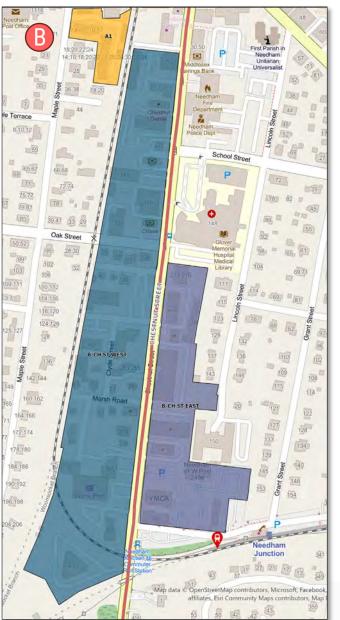
Zoning Standards	Existing Zoning	Base Compliance
Minimum Lot Size	10,000 SF	10,000 SF
Height (Stories)	2.5	3
Floor Area Ratio (FAR)	0.70	0.70
Max Lot Coverage	N/A	N/A
Max Dwelling Units per Acre	18	18
Parking per Unit	1.5	1.0

#### Scenario Comparison - Chestnut Street Subdistricts - Neighborhood Housing Plan

#### **Garden Street District**



Chestnut St. East and West



Zoning Standards	Existing Zoning	Existing Zoning - Overlay	Base Compliance	Housing Plan
Minimum Lot Size	10,000 SF	10,000 SF	10,000 SF	10,000 SF
Height (Stories)	2.5	4	3	3 (East/Garde n) 4 (West)
Floor Area Ratio (FAR)	0.70	2.0	0.70	2.0
Max Lot Coverage	N/A	N/A	N/A	N/A
Max Dwelling Units per Acre	18	N/A	18	N/A
Parking per Unit	1.5	1.5	1.0	1.0

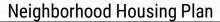
Under the Neighborhood Housing Plan Scenarios HONE is also proposing:

- Chestnut East 3.5 stories as-of-right if the building includes first floor commercial.
- Chestnut West 4.5 stories as-of-right if the building includes first floor commercial.
- Chestnut/Garden Street 3.5 stories as-of-right if the building includes first floor commercial.

### Scenario Comparison – Hillside Ave Business Subdistricts

Base Compliance



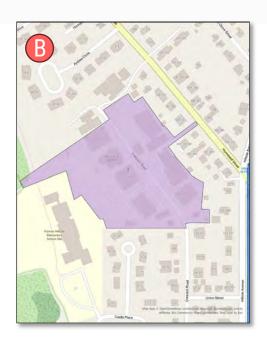




Zoning Standards	Existing Zoning	Base Compliance	Housing Plan
Minimum Lot Size	10,000 SF	10,000 SF	10,000 SF
Height (Stories)	2.5	3	3
Floor Area Ratio (FAR)	0.70	0.70	1.0
Max Lot Coverage	N/A	N/A	N/A
Max Dwelling Units per Acre	18	N/A	24
Parking per Unit	1.5	1.0	1.0

### Scenario Comparison - Industrial Subdistricts - Base Compliance





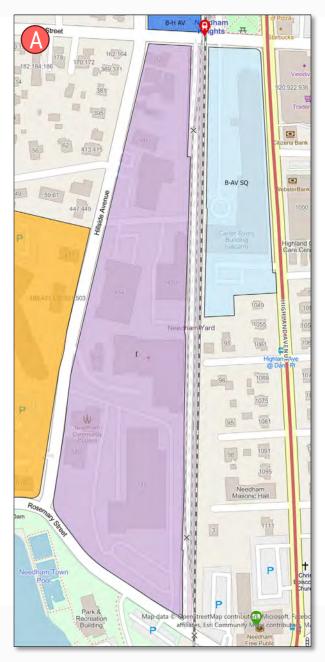


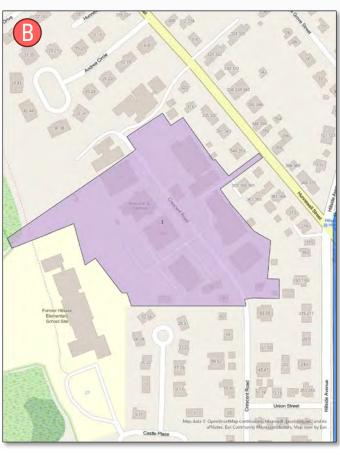
- A Hillside Ave from West St. to Rosemary St.
- B Crescent Road Industrial District
- Denmark Lane off Maple St. at Great Plain Ave

Zoning Standards	Existing Zoning	Base Compliance
Minimum Lot Size	10,000 SF	10,000 SF
Height (Stories)	3	3
Floor Area Ratio (FAR)	N/A	0.50
Max Lot Coverage	60%	N/A
Max Dwelling Units per Acre	N/A	N/A
Parking per Unit	1.5	1.0

Under existing zoning, housing is not allowed in this district.

### Scenario Comparison – Industrial Subdistricts – Neighborhood Housing Plan





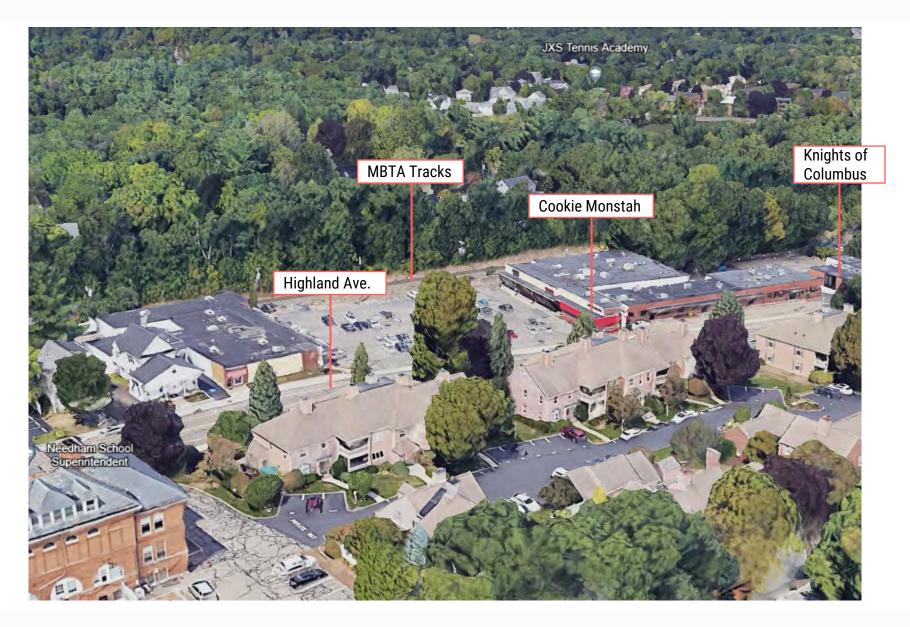
- A Hillside Ave from West St. to Rosemary St.
- B Crescent Road Industrial District

Note: Denmark Lane Industrial Subdistrict becomes Apartment A1 under the Neighborhood Housing Plan Scenario.

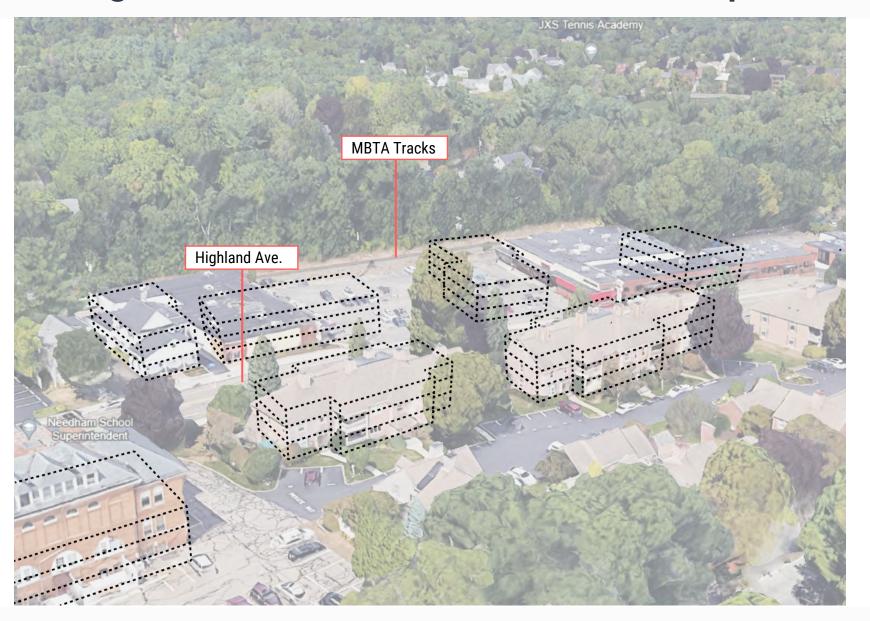
Zoning Standards	Existing Zoning	Base Compliance	Housing Plan
Minimum Lot Size	Housing not Allowed	10,000 SF	10,000 SF
Height (Stories)		3	3
Floor Area Ratio (FAR)		0.50	0.75 in Crescent 1.0 in Hillside
Max Lot Coverage		N/A	N/A
Max Dwelling Units per Acre		N/A	24
Parking per Unit		1.0	1.0

## **Comparison of Scenarios**

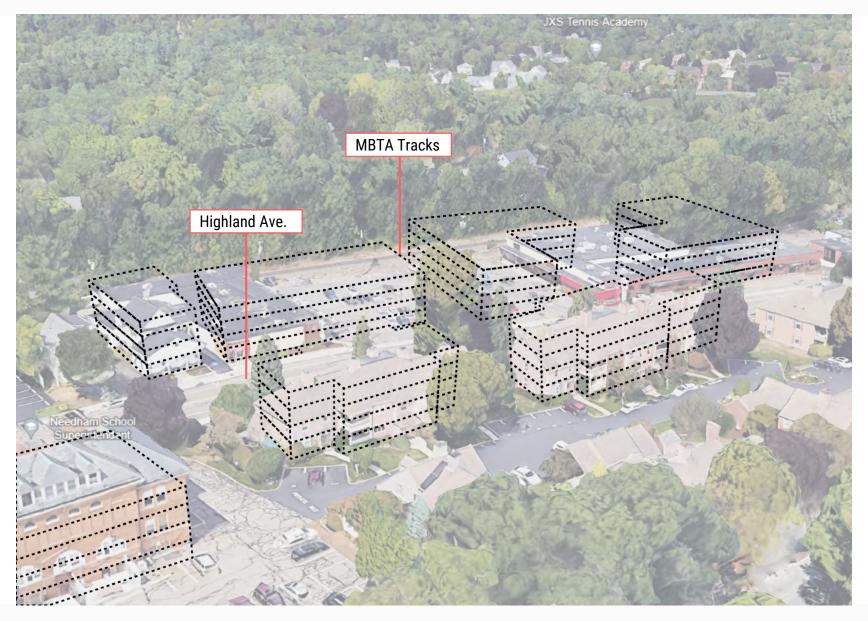
Scenario Name: Unit Capacity						
Zoning District	Existing Units	Existing Zoning Unit Capacity	Existing Zoning with Overlay Special Permit Unit Capacity	Base Compliance Plan Unit Capacity	Neighborhood Housing Plan Unit Capacity	
Apartment A1	588	526	526	526	877	
Business	4	N/A	N/A	210	305	
Avery Square Business	72	77	77	187	187	
Chestnut St. East		370	987	370	412	
Chestnut St. West	46				912	
Chestnut St./Garden St.					75	
Hillside Ave Business	44	46	46	80	62	
Industrial - Crescent	t	N1 / A	NI/A	495	184	
Industrial – Hillside	21	N/A	N/A		325	
TOTAL UNITS	775	1,019	1,636	1,868	3,339	



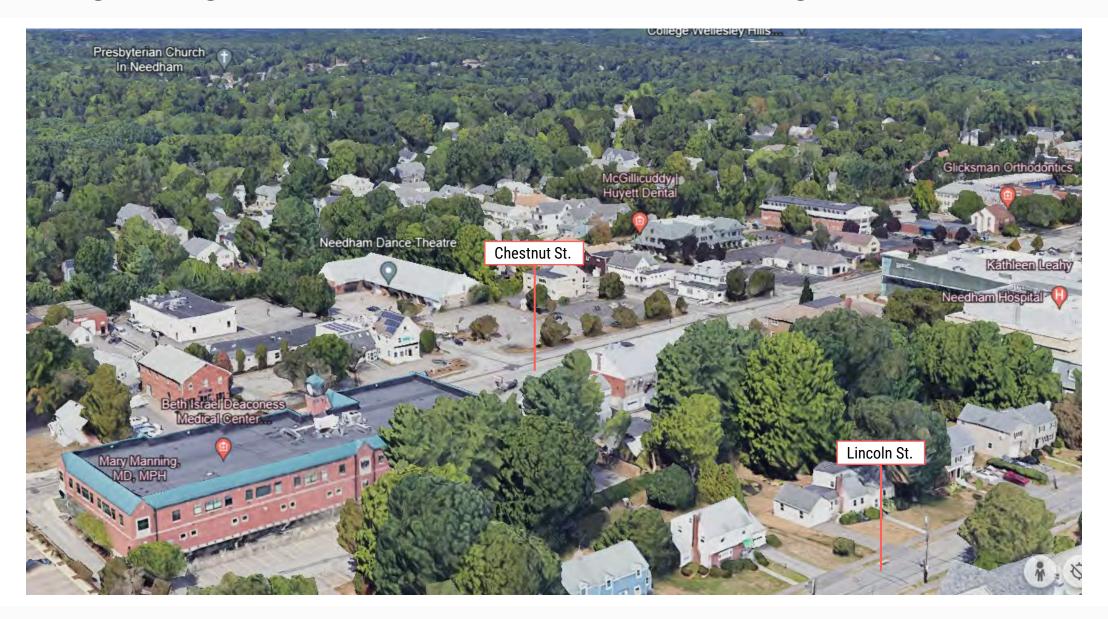
## Visualizing Change – Business District – Base Compliance



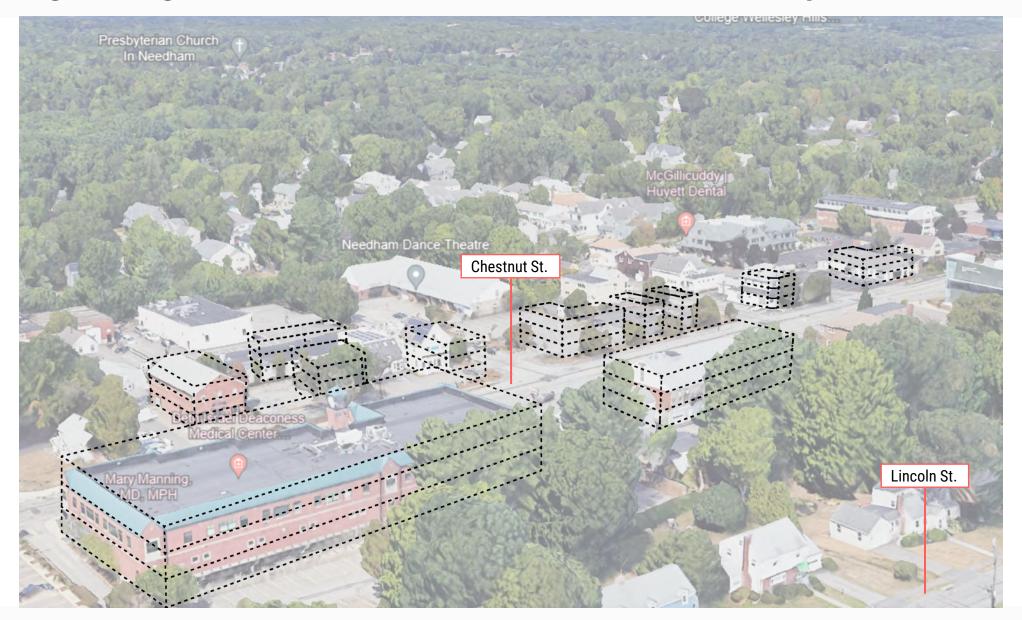
## Visualizing Change – Business District – Neighborhood Housing Plan

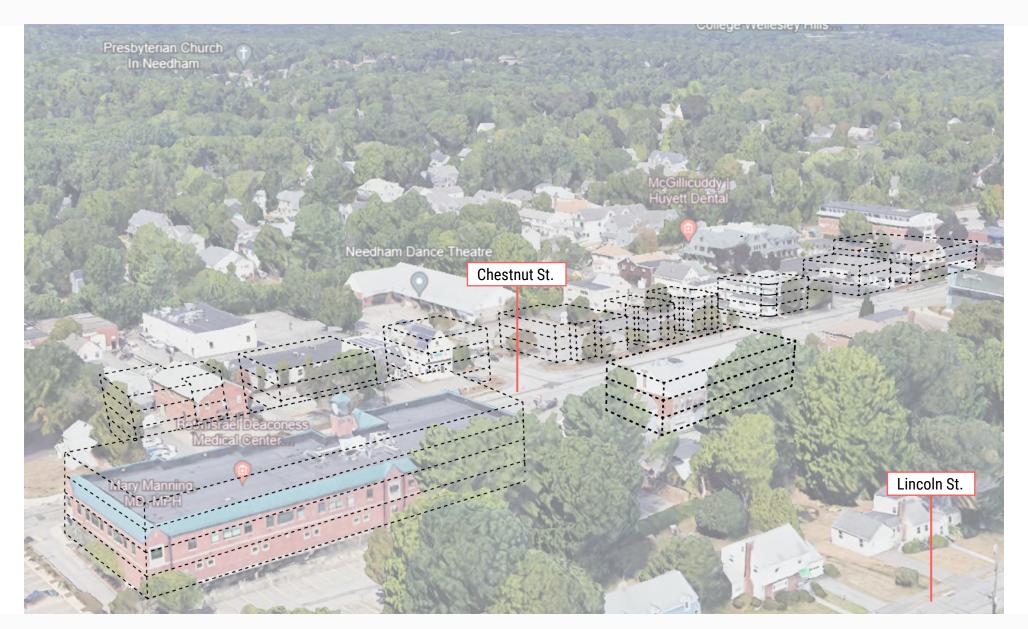


## Visualizing Change - Chestnut West District - Existing Conditions



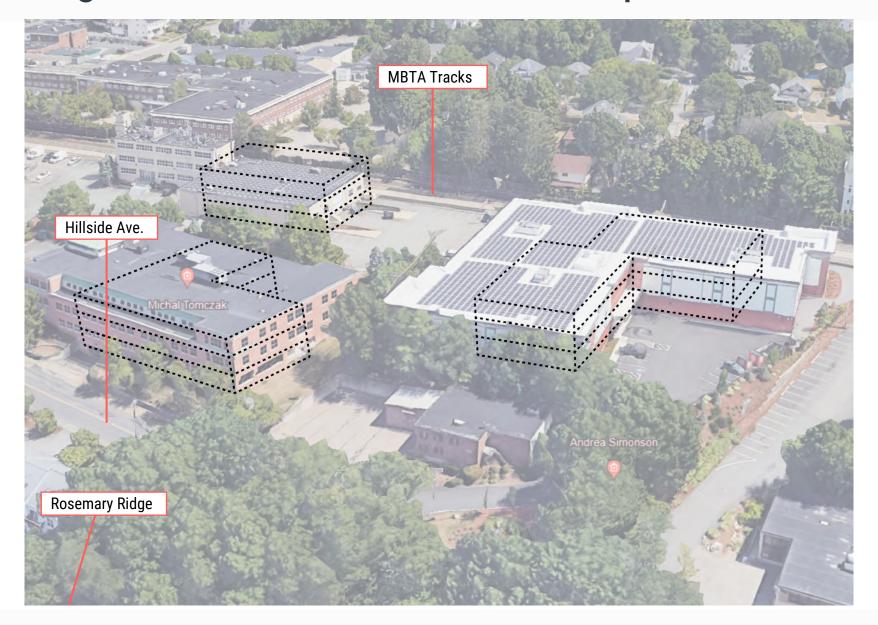
## Visualizing Change – Chestnut West District – Base Compliance



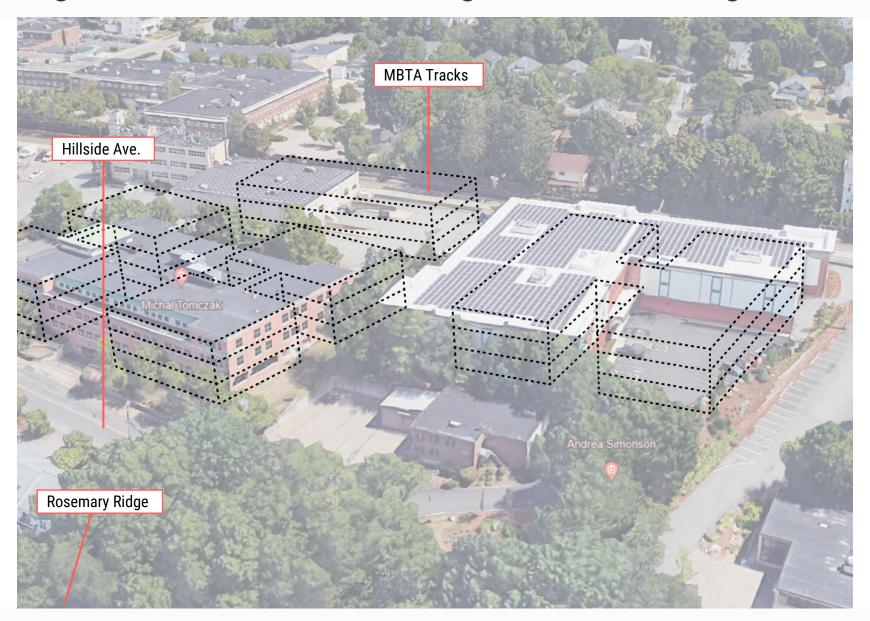




## Visualizing Change - Hillside Industrial - Base Compliance



### Visualizing Change - Hillside Industrial - Neighborhood Housing Plan



# Propensity for Change & Fiscal Impact Results

## **Propensity for Change Modeling**

The Propensity for Change Analysis uses a financial feasibility model for multifamily development that derives land value utilizing market return metrics, asking rents, and construction costs.

The analytical approach can be simplified into the following steps:

- Identify development scenarios requirements.
- Run a financial feasibility model.
- Derive land values required to meet developer's return requirements.
- Identify parcels that currently have land values below the established threshold.

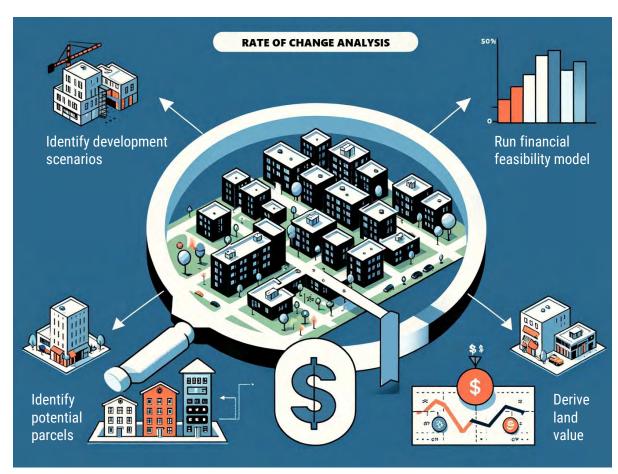
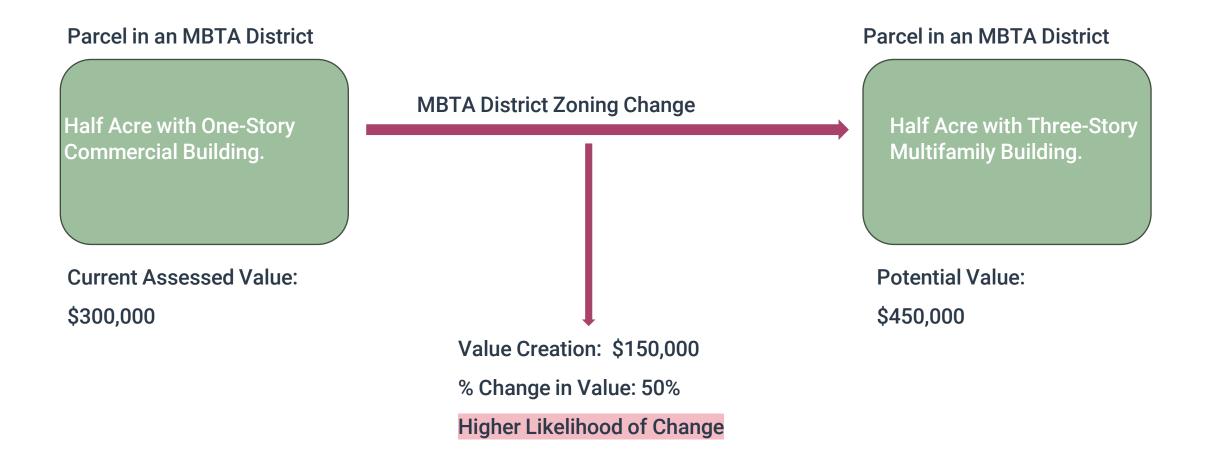


Image Source: RKG Associates, Inc.

## **Propensity for Change Modeling**



## Fiscal Impact Analysis -Scenario Results

District Name	Base Compliance Propensity Units from Likely Build Out	Base Compliance Full Build Out
Apartment 1	0	526
Business	43	210
<b>Avery Square Business</b>	0	187
<b>Chestnut Street East</b>	50	370
<b>Chestnut Street West</b>	-	-
<b>Chestnut Street Business</b>	-	-
Hillside Ave Business	8	80
Industrial	121	495
Industrial - Crescent	-	-
Industrial - Hillside	-	-
TOTALS	222	1,868

Neighborhood Housing Plan Propensity	Neighborhood Housing Plan Full Build Out
<b>Units from Likely Build Out</b>	
82	877
111	305
0	187
137	412
560	912
33	75
6	62
-	-
79	184
91	325
1,099	3,339

# **Fiscal Impact Results**

## **Fiscal Impact Analysis**

To test the fiscal impact of HONE's two scenarios, RKG Associates constructed a fiscal impact model to understand the potential tax revenues from new development compared to the municipal and school operational costs to support that development.

#### MODEL ASSUMPTIONS

- Town tax rates
- Multi-family Valuation
  - Based on costs researched by RKG
- Development program
- Incremental governmental expenditures
  - General government
  - Public safety (police and fire)
  - Public works
  - Schools
- Student generation rates per unit



## **Fiscal Impact Analysis**

To calculate an estimated fiscal impact for each district under each scenario....

Number of Units

X

Per Unit Revenue

Property Tax Revenue

Number of Units

X

Per Unit Municipal Costs

Municipal Costs

Property Tax Revenue - Municipal Costs = **Fiscal Impact** 

On a per unit basis, newly built multifamily units will generate more tax revenue than operating costs for the Town.

\$2,934

<del>-</del> \$1,136

= \$1,798 per unit

Costs are then further refined by estimating new potential school children and their associated costs.

Number of Units

X

School Age Child (SAC) Ratio

X

Per Child School Costs

Education Costs

## Fiscal Impact Analysis – Base Scenario Results

#### **Base - Propensity Model Likely Build Out**

	Base Propensity		
District Name	Units	<b>Net Fiscal Impact</b>	
Apartment 1	0	\$0	
Business	43	\$50,683	
Avery Square Business	0	\$0	
<b>Chestnut Street Business</b>	50	\$66,830	
Hillside Avenue	8	\$4,840	
Industrial	121	\$157,849	
TOTALS	222	\$280,202	

District Name	Pupils
Apartment 1	0
Business	4
Avery Square Business	0
<b>Chestnut Street Business</b>	4
Hillside Avenue	1
Industrial	10
TOTALS	19

#### **Base - Full Build Model**

	Base Full Build	
District Name	Units	<b>Net Fiscal Impact</b>
Apartment 1	526	\$704,026
Business	210	\$278,262
Avery Square Business	187	\$249,461
<b>Chestnut Street Business</b>	370	\$489,694
Hillside Avenue	80	\$99,652
Industrial	495	\$656,770
TOTALS	1,868	\$2,477,865

District Name	Potential Pupils
Apartment 1	42
Business	17
<b>Avery Square Business</b>	15
<b>Chestnut Street Business</b>	30
Hillside Avenue	7
Industrial	40
TOTALS	151

#### **Housing Plan – Propensity Model Likely Build Out**

	<b>Housing Plan Propensity</b>		
District Name	Units	Net Fiscal Impact	
Apartment 1	82	\$104,266	
Business	111	\$146,908	
Avery Square Business	0	\$0	
Chestnut Street East	137	\$182,630	
<b>Chestnut Street West</b>	560	\$746,075	
<b>Chestnut Street Business</b>	33	\$36,795	
Hillside Ave Business	6	\$1,987	
Industrial - Crescent	79	\$97,345	
Industrial - Hillside	91	\$112,899	
TOTALS	1,099	\$1,428,905	

District Name	Pupils
Apartment 1	7
Business	9
Avery Square Business	0
Chestnut Street East	11
<b>Chestnut Street West</b>	45
<b>Chestnut Street Business</b>	3
Hillside Ave Business	1
Industrial - Crescent	7
Industrial - Hillside	8
TOTALS	91

#### Housing Plan - Full Build Model

	Housing Plan Full Build		
District Name	Units	Net Fiscal Impact	
Apartment 1	877	\$1,174,145	
Business	305	\$400,389	
Avery Square Business	187	\$249,461	
Chestnut Street East	412	\$550,197	
Chestnut Street West	912	\$1,218,501	
<b>Chestnut Street Business</b>	75	\$100,246	
Hillside Ave Business	62	\$82,385	
Industrial - Crescent	184	\$242,540	
Industrial - Hillside	325	\$434,398	
TOTALS	3,339	\$4,452,262	

District Name	Pupils
Apartment 1	70
Business	25
Avery Square Business	15
Chestnut Street East	33
<b>Chestnut Street West</b>	73
<b>Chestnut Street Business</b>	6
Hillside Ave Business	5
Industrial - Crescent	15
Industrial - Hillside	26
TOTALS	268

## **Net Absorption of Multifamily Units**

#### **Multifamily Housing in Needham**

Period	Absorption	<b>Net Deliveries</b>	
2023	(8)	-	
2022	(4)	2	
2021	73	-	
2020	89	-	
2019	246	-	
2018	109	526	
2017	(12)	-	
2016	2	2	
2015	10	10	
2014	(7)	-	

Source: CoStar, 2024

When larger projects are delivered in Needham, annual absorption has average about 100 units per year. At that pace, it could take 19 years to absorb the Base Scenario Full Build and 34 years to absorb the Neighborhood Housing Plan Full Build.

Propensity Model likely build out could be in the 2-10-year timeframe for the base and 10+ years for the Neighborhood Housing Plan.

It is worth noting that **over the past 10 years**, **Needham has delivered only 53 units per year** on average with most years showing no new deliveries of multifamily housing.

## **Capital Costs**

#### Police, Fire/EMS:

No anticipated capital impacts.

#### **Schools:**

The School Department has developed a master plan for updating aging school facilities and creating enrollment capacity, district-wide. The additional students projected under the "Likely" and "Full" build out of both zoning plans can be accommodated within the School Committee's preferred school master plan scenarios.

#### **Department of Public Works:**

- Working on creating master plans for transportation, sewer, water, and drainage over the next 1-3 years.
- Have projects already planned in the proposed districts to address capacity issues in drainage, sewer, and transportation. These project scopes will be updated based on any zoning changes.
- Continue to review all developments that go through the Planning Board's Site Plan Review process to ensure a project will not overtax the Town's water, sewer, or stormwater infrastructure.
- Currently facilitating the Stormwater Bylaw Working Group, appointed by the Select Board to make recommendations for revisions to the Town's bylaws related to stormwater capacity.

A detailed memo will be included in HONE's final report.

## **Affordability**

Needham MBTA Communities Process

## **Housing Affordability**

### **HONE's Proposal for Affordability:**

- Continue to require that 12.5% of all new units in buildings with 6 or more units are set aside as deed restricted affordable housing.
- RKG's Economic Feasibility Analysis (EFA) supports HONE's recommendation to keep the current affordability requirements in place for MBTA Districts.
- Keeping the affordability set aside at 12.5% helps Needham continue to stay above the state's requirement of 10% affordability townwide.



# **Question and Comment Period**

- Please speak into a microphone for those on Zoom and the Needham Channel.
- State your name and address for the record.
- We will alternate between speakers in the room and online.
- We commit to acting and speaking in a way that is respectful of one another.
- Please limit your comments to 3 minutes and try not to repeat comments so that we can accommodate everyone.
- The HONE team will answer questions that provide technical clarifications.
- All other questions and comments will be heard and taken under consideration, but not responded to tonight.
- Your feedback will inform HONE's future decision-making.

## **Next Steps**

Needham MBTA Communities Process

Housing Needham (HONE) Launches

Community Meeting #1

Community Meeting #2 Community Meeting #3 State Review of Proposed Zoning Planning Board Finalizes Zoning Article

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